**Model Standing Orders for**

**Easton Parish Council**

**4th March 2014**

Index of model standing orders

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1. Meetings

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|  | 1. **Meetings shall not take place in premises, which at the time of the meeting, are used for the supply of alcohol unless no other premises are available free of charge or at a reasonable cost.** |
|  | 1. **When calculating the 3 clear days for notice of a meeting to councillors and the public, the day on which notice was issued, the day of the meeting, a Sunday, a day of the Christmas break, a day of the Easter break or of a bank holiday or a day appointed for public thanksgiving or mourning shall not count.** |
|  | 1. **Meetings shall be open to the public unless their presence is prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for other special reasons. The public’s exclusion from part or all of a meeting shall be by a resolution which shall give reasons for the public’s exclusion.** |
|  | 1. Subject to standing order 1(c) above, members of the public are permitted to make representations, answer questions and give evidence in respect of any item of business included in the agenda during the open forum. |
|  | 1. The period of time [which is at the Chairman’s discretion] OR [which is designated for public participation in accordance with standing order 1(d) above] shall not exceed 15 minutes. |
|  | 1. Subject to standing order 1(e) above, each member of the public is entitled to speak once only in respect of business itemised on the agenda and shall not speak for more than 3 minutes. |
|  | 1. In accordance with standing order 1(d) above, a question asked by a member of the public during a public participation session at a meeting shall not require a response or debate. |
|  | 1. In accordance with standing order 1(g) above, the Chairman may direct that a response to a question posed by a member of the public be referred to a Councillor for a oral response or to an employee for a written or oral response. 2. A record of a public participation session at a meeting shall be included in the minutes of that meeting. |
|  | 1. Any person speaking at a meeting shall address his comments to the Chairman. |
|  | 1. Only one person is permitted to speak at a time. If more than one person wishes to speak, the Chairman shall direct the order of speaking. |
|  | 1. **Photographing, recording, broadcasting or transmitting the proceedings of a meeting by any means is not permitted without the Council’s** prior (written) **consent**. |
|  | 1. **In accordance with standing order 1(c) above, the press shall be provided reasonable facilities for the taking of their report of all or part of a meeting at which they are entitled to be present**. 2. **Subject to standing orders which indicate otherwise, anything authorised or required to be done by, to or before the Chairman may in his absence be done by, to or before the Vice-Chairman (if any).** 3. **The Chairman, if present, shall preside at a meeting. If the Chairman is absent from a meeting, the Vice-Chairman, if present, shall preside. If both the Chairman and the Vice-Chairman are absent from a meeting, a Councillor as chosen by the Councillors present at the meeting shall preside at the meeting.** 4. **Subject to model standing order 1 (y) below, all questions at a meeting shall be decided by a majority of the Councillors present and voting thereon.** 5. **The Chairman may give an original vote on any matter put to the vote, and in the case of an equality of votes may exercise his casting vote whether or not he gave an original vote.** (*See also standing orders 2 (i) and (j) below.*) 6. **Unless standing orders provide otherwise, voting on any question shall be by a show of hands. At the request of a Councillor, the voting on any question shall be recorded so as to show whether each councillor present and voting gave his vote for or against that question.** Such a request shall be made before moving on to the next item of business on the agenda. 7. **The minutes of a meeting shall record the names of councillors present** and absent. |
|  | 1. **The code of conduct adopted by the Council shall apply to councillors in respect of the entire meeting.** |
|  | 1. **An interest arising from the code of conduct adopted by the Council, the existence and nature of which is required to be disclosed by a Councillor at a meeting shall be recorded in the minutes.** (*See also standing orders 7 and 8 below*.) |
|  | 1. **If a meeting is or becomes inquorate no business shall be transacted** and the meeting shall be adjourned. Any outstanding business of a meeting so adjourned shall be transacted at a following meeting. |
|  | 1. Meetings shall not exceed a period of 2 hours excluding the public forum. |
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|  | 1. Ordinary Council meetings   *See also standing order 1 above*   1. **In an election year, the annual meeting of the Council shall be held on or within 14 days following the day on which the new councillors elected take office.** 2. **In a year which is not an election year, the annual meeting of a Council shall be held on such day in May as the Council may direct.** 3. **If no other time is fixed, the annual meeting of the Council shall take place at 6pm.** 4. **In addition to the annual meeting of the Council, at least three other ordinary meetings shall be held in each year on such dates and times as the Council directs.** 5. **The election of the Chairman** and Vice-Chairman (if any) **of the Council shall be the first business completed at the annual meeting of the Council.** 6. **The Chairman of the Council, unless he has resigned or becomes disqualified, shall continue in office and preside at the annual meeting until his successor is elected at the next annual meeting of the Council.** 7. **The Vice-Chairman of the Council, if any, unless he resigns or becomes disqualified, shall hold office until immediately after the election of the Chairman of the Council at the next annual meeting of the Council.** 8. **In an election year, if the current Chairman of the Council has not been re-elected as a member of the Council, he shall preside at the meeting until a successor Chairman of the Council has been elected. The current Chairman of the Council shall not have an original vote in respect of the election of the new Chairman of the Council but must give a casting vote in the case of an equality of votes.**   i Following the election of the Chairman of the Council and Vice-Chairman (if  any) of the Council at the annual meeting of the Council, the order of  business shall be as follows.   * + 1. In an election year, delivery by councillors of their declarations of acceptance of office.     2. Confirmation of the accuracy of the minutes of the last meeting of the Council and to receive and note minutes of and/or to determine recommendations made by committees.     3. Review of delegation arrangements to committees, sub-committees, employees and other local authorities.     4. Review of the terms of references for committees.     5. Receipt of nominations to existing committees.     6. Appointment of any new committees, confirmation of the terms of reference, the number of members (including, if appropriate, substitute councillors) and receipt of nominations to them.  1. Proper Officer 2. The Council’s Proper Officer shall be either (i) the clerk or such other employee as may be nominated by the Council from time to time or (ii) such other employee appointed by the Council to undertake the role of the Proper Officer during the Proper Officer’s absence. The Proper Officer and the employee appointed to act as such during the Proper Officer’s absence shall fulfil the duties assigned to the Proper Officer in standing orders. 3. The Council’s Proper Officer shall do the following.    1. **Upon the Council having first resolved that service of summons on councillors confirming the time, date, venue and the agenda for a meeting by delivery or post at their residences at least 3 clear days before a meeting is not expedient electronically serve on councillors a summons confirming the time, date, venue and the agenda of a meeting of the Council and a meeting of a committee and a sub-committee at least 3 clear days before the meeting.**   **ii. Give public notice of the time, date, venue and agenda at least 3 clear**  **days** be**fore a meeting of the Council or a meeting of a committee** or a sub- committee **(provided that the public notice with agenda of an extraordinary meeting of the Council convened by councillors is signed by them)**.  iii. Subject to standing orders 4(a)–(e) below, include in the agenda all motions  unless a councillor has given written notice at least 7 days before the meeting  confirming his withdrawal of it.  **iv. Convene a meeting of full Council for the election of a new Chairman of**  **the Council, occasioned by a casual vacancy in his office, in accordance**  **with standing order 3(b)i** **above**.  v. Make available for inspection the minutes of meetings.  **vi. Receive and retain copies of byelaws made by other local authorities.**  **vii. Receive and retain declarations of acceptance of office from councillors.**  viii. Keep proper records required before and after meetings;  ix. Process all requests made under the Freedom of Information Act 2000 and  Data Protection Act 1998, in accordance with and subject to the Council’s  procedures relating to the same  x. Receive and send general correspondence and notices on behalf of the Council  except where there is a resolution to the contrary.  xi. Manage the organisation, storage of and access to information held by the  Council in paper and electronic form.  xii. Arrange for legal deeds to be signed by 2 councillors and witnessed (*See also*  *model standing orders 14(a) and (b).*)  xiii. Arrange for the prompt authorisation, approval, and instruction regarding any  payments to be made by the Council in accordance with the Council’s financial . regulations.  xiv. Record every planning application notified to the Council and the Council’s  response to the local planning authority in a book for such purpose.  xv. Retain custody of the seal of the Council (if any) which shall not be used without  a resolution to that effect.  xvi Action or undertake activity or responsibilities instructed by resolution or  contained in standing orders. .   1. Motions requiring written notice 2. In accordance with standing order 3(b)(iii) above, no motion may be moved at a meeting unless it is included in the agenda and the mover has given written notice of its wording to the Council’s Proper Officer at least 10 clear days before the next meeting. 3. The Proper Officer may, before including a motion in the agenda received in accordance with standing order 4(a) above, correct obvious grammatical or typographical errors in the wording of the motion. 4. If the Proper Officer considers the wording of a motion received in accordance with standing order 4(a) above is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it in writing to the Proper Officer in clear and certain language at least 7 clear days before the meeting. 5. If the wording or nature of a proposed motion is considered unlawful or improper, the Proper Officer shall consult with the Chairman of the forthcoming meeting or, as the case may be, the Councillors who have convened the meeting, to consider whether the motion shall be included or rejected in the agenda. 6. Having consulted the Chairman or councillors pursuant to standing order 4(d) above, the decision of the Proper Officer as to whether or not to include the motion in the agenda shall be final. 7. Notice of every motion received in accordance with the Council’s standing orders shall be numbered in the order received and shall be entered in a book, which shall be open to inspection by all councillors. 8. Every motion rejected in accordance with the Council’s standing orders shall be duly recorded with a note by the Proper Officer giving reasons for its rejection in a book for that purpose, which shall be open to inspection by all councillors. 9. Every motion and resolution shall relate to the Council’s statutory functions, powers and lawful obligations or shall relate to an issue which specifically affects the Council’s area or its residents. 10. Motions not requiring written notice 11. Motions in respect of the following matters may be moved without written notice. 12. To appoint a person to preside at a meeting. 13. To approve the absences of councillors. 14. To approve the accuracy of the minutes of the previous meeting. 15. To correct an inaccuracy in the minutes of the previous meeting. 16. To dispose of business, if any, remaining from the last meeting. 17. To alter the order of business on the agenda for reasons of urgency or expedience. 18. To proceed to the next business on the agenda. 19. To close or adjourn debate. 20. To refer by formal delegation a matter to a committee or to a sub-committee or an employee. 21. To appoint a committee or sub-committee or any councillors (including substitutes)thereto. 22. To receive nominations to a committee or sub-committee. 23. To dissolve a committee or sub-committee. 24. To note the minutes of a meeting of a committee or sub-committee. 25. To consider a report and/or recommendations made by a committee or a sub- committee or an employee. 26. To consider a report and/or recommendations made by an employee, professional advisor, expert or consultant. 27. To authorise legal deeds ~~[to be sealed by the Council’s common seal] OR~~ [signed by two councillors] and witnessed.   *(See standing orders 14(a) and (b) below.)*   1. To authorise the payment of monies up to £5000. 2. To amend a motion relevant to the original or substantive motion under consideration which shall not have the effect of nullifying it. 3. To extend the time limit for speeches. 4. To exclude the press and public for all or part of a meeting. 5. To silence or exclude from the meeting a Councillor or a member of the public for disorderly conduct. 6. To give the consent of the Council if such consent is required by standing orders. 7. **To suspend any standing order except those which are mandatory by law.** 8. To adjourn the meeting. 9. To appoint representatives to outside bodies and to make arrangements for those representatives to report back the activities of outside bodies. 10. To answer questions from councillors. 11. If a motion falls within the terms of reference of a committee or sub-committee or within the delegated powers conferred on an employee, a referral of the same may be made to such committee or sub-committee or employee provided that the Chairman may direct for it to be dealt with at the present meeting for reasons of urgency or expedience. 12. Rules of debate   a Motions included in an agenda shall be considered in the order that they appear on  the agenda unless the order is changed at the Chairmans direction for reasons of  expedience.    b When a councillor’s motion is under debate no other motion shall be moved except:   1. to amend the motion; 2. to proceed to the next business; 3. to adjourn the debate; 4. to put the motion to a vote; 5. to ask a person to be silent or for him to leave the meeting; 6. to refer a motion to a committee or sub-committee for consideration; 7. to exclude the public and press; 8. to adjourn the meeting; 9. to suspend any standing order, except those which are mandatory.   c In respect of standing order 6(s)(iv) above, the Chairman shall first be satisfied that the  motion has been sufficiently debated before it is put to the vote.   1. Code of conduct (England)      1. **All councillors shall observe the code of conduct adopted by the Council.** 2. All councillors shall undertake training in the code of conduct within 6 months of the delivery of their declaration of acceptance of office.   **c Unless granted a dispensation councillors with a pecuniary interest must leave**  **the room during the debate and not vote on the matter in which they have that**  **pecuniary interest.**   1. Questions 2. A councillor may seek an answer to a question concerning any business of the Council provided 7 clear days notice of the question has been given to the Proper Officer. 3. Questions not related to items of business on the agenda for a meeting shall only be asked during the part of the meeting set aside for such questions ie. the open forum. 4. Every question shall be put and answered without discussion.   9 Minutes   1. If a copy of the draft minutes of a preceding meeting has been circulated to councillors no later than the day of service of the summons to attend the scheduled meeting they shall be taken as read. 2. No discussion of the draft minutes of a preceding meeting shall take place except in relation to their accuracy. A motion to correct an inaccuracy in the minutes shall be raised in accordance with standing order 5(a)(iv) above. 3. Minutes, including any amendment to correct their accuracy, shall be confirmed by resolution and shall be signed by the Chairman of the meeting and stand as an accurate record of the meeting to which the minutes relate. 4. If the Chairman of the meeting does not consider the minutes to be an accurate record of the meeting to which they relate, he shall sign the minutes and include a paragraph in the following terms or to the same effect:   “The Chairman of this meeting does not believe that the minutes of the meeting of the ( ) held on [date] in respect of ( ) were a correct record but his view was not upheld by the majority of the ( ) and the minutes are confirmed as an accurate record of the proceedings.”   1. Upon a resolution which confirms the accuracy of the minutes of a meeting, any previous draft minutes or recordings of the meeting shall be destroyed.   10 Disorderly conduct   1. No person shall obstruct the transaction of business at a meeting or behave offensively or improperly. 2. If, in the opinion of the Chairman, there has been a breach of standing order 10(a) above, the Chairman shall express that opinion and thereafter any councillor (including the Chairman) may move that the person be silenced or excluded from the meeting, and the motion, if seconded, shall be put forthwith and without discussion. 3. If a resolution made in accordance with standing order 10(b) above, is disobeyed, the Chairman may take such further steps as may reasonably be necessary to enforce it and/or he may adjourn the meeting. 4. Rescission of previous resolutions 5. A resolution (whether affirmative or negative) of the Council shall not be reversed within 6 months except either by a special motion, the written notice whereof bears the names of at least 3 councillors of the Council, or by a motion moved in pursuance of the report or recommendation of a committee. 6. When a special motion or any other motion moved pursuant to standing order 11(a) above has been disposed of, no similar motion may be moved within a further 6 months. 7. Voting on appointments 8. Where more than 2 persons have been nominated for a position to be filled by the Council and none of those persons has received an absolute majority of votes in their favour, the name of the person having the least number of votes shall be struck off the list and a fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. Any tie may be settled by the Chairman’s casting vote. 9. Expenditure 10. Any expenditure incurred by the Council shall be in accordance with the Council’s financial regulations. 11. **The Council’s financial regulations shall be reviewed once a year.** 12. **The Council’s financial regulations may make provision for the authorisation of the payment of money in exercise of any of the Council’s functions to be delegated to a committee, sub-committee or to an employee.** 13. Execution and sealing of legal deeds   *See also standing order 5(a)(xvi) above*   1. A legal deed shall not be executed on behalf of the Council unless the same has been authorised by a resolution.   **In accordance with a resolution made under standing order 14(a) above, any two members of the Council, may sign, on behalf of the Council, any deed required by law and the Proper Officer shall witness their signatures.**   1. Committees   *See also standing order 1 above*   1. The Council may, at its annual meeting, appoint standing committees and may at any other time appoint such other committees as may be necessary, and: 2. shall determine their terms of reference; 3. may permit committees to determine the dates of their meetings; 4. shall appoint and determine the term of office of councillor or non-councillor members of such a committee (unless the appointment of non-councillors is prohibited by law) so as to hold office no later than the next annual meeting; 5. may appoint substitute councillors to a committee whose role is to replace ordinary councillors at a meeting of a committee if ordinary councillors of the committee have confirmed to the Proper Officer 7 days before the meeting that they are unable to attend; 6. substitute member (in accordance with standing order 15(a)(iv) above) shall not be permitted to participate in debate or vote on business at that meeting and may only speak during any public participation session during the meeting; 7. may in accordance with standing orders, dissolve a committee at any time. 8. Sub-committees 9. Unless there is a Council resolution to the contrary, every committee may appoint a sub-committee whose terms of reference and members shall be determined by resolution of the committee. 10. Extraordinary meetings 11. **The Chairman of the Council may convene an extraordinary meeting of the Council at any time.** 12. **If the Chairman of the Council does not or refuses to call an extraordinary meeting of the Council within 7 days of having been requested to do so by two councillors, those two councillors may convene an extraordinary meeting of the Council. The statutory public notice giving the time, venue and agenda for such a meeting must be signed by the two councillors.** 13. The Chairman of a committee (or a sub-committee) may convene an extraordinary meeting of the committee or sub-committee at any time. 14. If the Chairman of a committee (or a sub-committee) does not or refuses to call an extraordinary meeting within 7 days of having been requested by to do so by 4 councillors, those 4 councillors may convene an extraordinary meeting of a committee (or a sub-committee). The statutory public notice giving the time, venue and agenda for such a meeting must be signed by 2 councillors. 15. Accounts and Financial Statement 16. All payments by the Council shall be authorised, approved and paid in accordance with the Council’s financial regulations, which shall be reviewed at least annually. 17. The Responsible Financial Officer shall supply to each councillor prior to a council meeting a statement summarising the Council’s receipts and payments for the each quarter and the balances held at the end of a quarter. This statement should include a comparison with the budget for the financial year. The Statement of Accounts of the Council (which is subject to external audit), including the annual governance statement, shall be presented to Council for formal approval before 30 June. 18. Estimates/precepts 19. **The Council shall approve written estimates for the coming financial year** at its meeting before the end of January. 20. Any committee desiring to incur expenditure shall give the Proper Officer a written estimate of the expenditure recommended for the coming year no later than December. 21. Canvassing of and recommendations by   councillors   1. Canvassing councillors or the members of a committee or sub-committee, directly or indirectly, for appointment to or by the Council shall disqualify the candidate from such an appointment. The Proper Officer shall disclose the requirements of this standing order to every candidate. 2. A councillor or a member of a committee or sub-committee shall not solicit a person for appointment to or by the Council or recommend a person for such appointment or for promotion; but, nevertheless, any such person may give a written testimonial of a candidate’s ability, experience or character for submission to the Council with an application for appointment. 3. This standing order shall apply to tenders as if the person making the tender were a candidate for an appointment. 4. Inspection of documents 5. Subject to standing orders to the contrary or in respect of matters which are confidential, a councillor may, for the purpose of his official duties (but not otherwise), inspect any document in the possession of the Council or a committee or a sub-committee, and request a copy for the same purpose. The minutes of meetings of the Council, its committees or sub-committees shall be available for inspection by councillors. 6. Unauthorised activities 7. Unless authorised by a resolution or at the request of the Proper Officer, no individual councillor shall in the name or on behalf of the Council, a committee or a sub-committee: 8. inspect any land and/or premises which the Council has a right or duty to inspect; or 9. issue orders, instructions or directions. 10. Confidential business 11. Councillors shall not disclose information given in confidence or which they believe, or ought to be aware is of a confidential nature. 12. A councillor in breach of the provisions of standing order 24(a) above may be removed from a committee or a sub-committee by a resolution of the Council. 13. Matters affecting council employees 14. If a meeting considers any matter personal to a Council employee, it shall not be considered until the Council has decided whether or not the press and public shall be excluded pursuant to standing order 1(c) above. 15. Subject to the Council’s policy regarding absences from work, the Council’s most senior employee shall notify the Chairman or, in his absence, the Vice-Chairman of any absence occasioned by illness 16. The Chairman and Vice-Chairman shall conduct a review of the performance and/or appraisal of the Parish Clerk and shall keep a written record of it.   Prior to the appraisal councillors will be asked for comments regarding the employees performance on an agreed pro-forma document.   1. Subject to the Council’s policy regarding the handling of grievance matters, the Council’s most senior employee shall contact the Chairman or in his absence, the Vice-Chairman in respect of an informal or formal grievance matter, and this matter shall be reported back and progressed by resolution. 2. Any persons responsible for all or part of the management of Council employees shall keep written records of all meetings relating to their performance, and capabilities, grievance and disciplinary matters. 3. The Council shall keep written records relating to employees secure. All paper records shall be secured under lock and electronic records shall be password protected. 4. Freedom of Information Act 2000   All requests for information held by the Council shall be processed in accordance with  the Council’s policy in respect of handling requests under the Freedom of Information  Act 2000.   1. Relations with the press/media      1. All requests from the press or other media for an oral or written statement or comment from the Council shall be processed in accordance with the Council’s policy in respect of dealing with the press and/or other media. 2. In accordance with the Council’s policy in respect to dealing with the press and/or other media, councillors shall not, in their official capacity, provide oral or written statements or written articles to the press or other media. 3. Liaison with District and County or   Unitary Councillors  An invitation to attend a meeting of the Council shall be sent, together with the agenda,  to the councillor of the District and County or representing its electoral ward.   1. Financial matters 2. The Council shall consider and approve financial regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following: 3. the accounting records and systems of internal control; 4. the assessment and management of financial risks faced by the Council; 5. the work of the Internal Auditor and the receipt of regular reports from the Internal Auditor, which shall be required at least annually; 6. the inspection and copying by councillors and local electors of the Council’s accounts and/or orders of payments; 7. procurement policies (subject to standing order 30(b) below) including the setting of values for different procedures where the contract has an estimated value of less than £60,000. 8. **Any proposed contract for the supply of goods, materials, services and the execution of works with an estimated value in excess of £60,000 shall be procured on the basis of a formal tender as summarised in standing order 30(c) below.** 9. Any formal tender process shall comprise the following steps: 10. a specification of the goods, materials, services and the execution of works shall be drawn up; 11. tenders are to be sent, in a sealed marked envelope, to the Proper Officer by a stated date and time; 12. tenders submitted are to be opened, after the stated closing date and time, by the Proper Officer and at least one member of the Council; 13. tenders are then to be assessed and reported to the appropriate meeting of Council or Committee. 14. Neither the Council, nor any committee, is bound to accept the lowest tender, estimate or quote. 15. **Where the value of a contract is likely to exceed £138,893 (or other threshold specified by the Office of Government Commerce from time to time) the Council must consider whether the Public Contracts Regulations 2006 (SI No.5, as amended) and the Utilities Contracts Regulations 2006 (SI No. 6, as amended) apply to the contract and, if either of those Regulations apply, the Council must comply with EU procurement rules.** 16. When it is to enter into a contract less than £60,000 in value for the supply of goods or materials or for the execution of works or specialist services the Clerk shall obtain 3 quotations (priced descriptions of the proposed supply); Where the value is below £1,000 and above £250 the Clerk shall strive to obtain 3 estimates.      1. Variation, revocation and suspension of   Standing orders   1. Any or every part of the standing orders, except those which are mandatory by law, may be suspended by resolution in relation to any specific item of business. 2. A motion to add to or vary or revoke one or more of the Council’s standing orders, not mandatory by law, shall be proposed by a special motion, the written notice whereof bears the names of as least 3 councillors. 3. Standing orders to be given to   councillors   1. The Proper Officer shall provide a copy of the Council’s standing orders to a councillor upon delivery of his declaration of acceptance of office. 2. The Chairman’s decision as to the application of standing orders at meetings shall be final. 3. A councillor’s failure to observe standing orders more than 3 times in one meeting may result in him being excluded from the meeting in accordance with standing orders. |